

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 NSCE-00 SP-02 INR-07
CIAE-00 L-03 HA-05 TRSE-00 PM-05 DODE-00 SSO-00
INRE-00 USIE-00 /059 W
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FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 8954
INFO AMEMBASSY BONN IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 02 USUN 0019

E.O. 11652 : GDS
TAGS : PROG, SF, WA
SUBJECT : NAMIBIA : FURTHER CHANGES IN PROPOSAL

REF : USUN 5801

1. CONTACT GROUP MET JANUARY 4 TO DISCUSS FURTHER CHANGES IN
PROPOSAL FOR A NAMIBIAN SETTLEMENT CONTAINED REFTTEL.
GROUP AGREED ON A NUMBER OF CHANGES DESCRIBED IN PARA TWO.
DISCUSSION, HOWEVER, RAISED THREE POINTS OF CONTROVERSY
WHICH WERE NOT RESOLVED:

-- IN PARA 7(B) OF THE PROPOSAL CANADIANS PROPOSE
DELETING SECOND SENTENCE WHICH READS: "PERSONS CONVICTED
AND DETAINED UNDER LAWS, REGULATIONS OR ADMINISTRATIVE
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DECISIONS WHICH ARE SUBJECT TO REPEAL WILL AUTOMATICALLY BE
SO RELEASED." CANADIAN VIEW IS THAT IT HAS
BEEN ESTABLISHED IN PRECEDING SENTENCE THAT ALL NAMIBIAN POLITICAL
PRISONERS ARE TO BE RELEASED PRIOR TO START OF CAMPAIGN.
THERE, THEY FEEL THAT THE INCLUSION OF THIS SENTENCE WILL
ONLY COMPLICATE MATTERS AND MAY POTENTIALLY SLOW RELEASE PROCESS
BY RAISING LEGALISTIC QUESTION, PRIOR TO RELEASE, OF WHICH LAWS

ARE SUBJECT TO REPEAL. THE INITIAL REASONING BEHIND INCLUDING THE SENTENCE WAS TO ENSURE THAT THERE WOULD BE NO DELAY IN THE RELEASE OF THOSE PERSONS IMPRISONED ON THE BASIS OF LAWS SUBJECT TO REPEAL.

-- IN PARA 8(D) CONTACT GROUP AGREED AFTER MUCH DISCUSSION TO DEPARTMENT'S REQUEST FOR THE DELETION OF THE REFERENCE TO THE SPECIFIC SIZE OF THE MILITARY SECTION OF THE UNITED NATIONS TRANSITION ASSISTANCE GROUP. HOWEVER, THE GROUP WAS UNABLE TO DECIDE BETWEEN TWO FINAL WORDINGS OF PARA 8(D). THE TWO ALTERNATIVES ARE :

(I) "A MILITARY SECTION OF THE UNITED NATIONS TRANSITION ASSISTANCE GROUP (THE NUMBER TO BE DETERMINED BY ITS OPERATIONAL AND LOGISTICAL REQUIREMENTS) IN ORDER TO ENSURE THAT THE PROVISIONS OF THE AGREED SOLUTION WILL BE OBSERVED BY ALL PARTIES."

(II) "A MILITARY SECTION OF THE UNITED NATIONS TRANSITION ASSISTANCE GROUP TO ENSURE THAT THE PROVISIONS OF THE AGREED SOLUTION WILL BE OBSERVED BY ALL PARTIES. IN ESTABLISHING THE MILITARY SECTION OF UNTAG, THE SECRETARY GENERAL WILL KEEP IN MIND OPERATION AND LOGISTICAL REQUIREMENTS." GROUP HAD NO STRONG FEELINGS ON THESE TWO ALTERNATIVES, BUT WE TEND TO PREFER LATTER.

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-- IN THE ANNEX UNDER PARA 7: WITHIN SIXTEEN WEEKS: SAG: BRITISH HAVE PROPOSED REPLACING SENTENCE READING "ALL BASES ALONG NORTHERN BORDER WOULD BY NOW EITHER BE DEACTIVATED OR PUT UNDER CIVILIAN CONTROL UNDER U.N. SUPERVISION" WITH THE FOLLOWING SENTENCE: "SEPARATE ARRANGEMENTS, TO BE AGREED BETWEEN THE AG AND THE UNSR, WILL BE MADE FOR THE PROTECTION OF INSTALLATIONS, STORAGE, AND LOGISTIC POINTS, IN THE BORDER AREA." THIS BRITISH SUGGESTION RECEIVED NO SUPPORT FROM THE OTHER MEMBERS OF THE GROUP. BRITISH REASONING IS: (1) THAT TERM "BASES" IS TOO EMOTIONAL A WORD AND SHOULD BE AVOIDED IN REFERRING TO THE SOUTH AFRICAN INSTALLATIONS ON THE NORTHERN BORDER; AND (2) THAT THE ELEMENT OF PROTECTION SHOULD BE EMPHASIZED TO ENHANCE SALEABILITY TO THE SOUTH AFRICANS. GROUP ARGUED THAT REMOVAL OF THE WORD "BASES" WAS JUST SEMANTIC GYMNASTICS, WAS INACCURATE, AND WOULD SERVE NO POSITIVE PURPOSE, BUT RELUCTANTLY AGREED THAT SEMANTIC CHANGE COULD BE MADE IF BRITISH INSISTED. GROUP, HOWEVER, REJECTED IDEA OF EMPHASIZING PROTECTION ON THE GROUND THAT SUCH EMPHASIS ONLY BEGS THE QUESTIONS: "WHY DO THEY NEED PROTECTING?" AND "FROM WHOM DO THEY

NEED PROTECTING?" GROUP ALSO OPPOSED ANY IMPLICATION
THAT ARRANGEMENTS FOR WITHDRAWAL OF SOUTH AFRICAN
TROOPS IN GENERAL AND ARRANGEMENTS FOR WITHDRAWAL FROM
BASES ALONG NORTHERN BORDER WERE SOMEHOW
"SEPARATE". BRITISH ACCEPTED LATTER POINT, BUT, REFUSING
TO ADMIT DEFEAT ON OTHER ASPECTS OF SUGGESTED CHANGE,
REQUESTED THAT ISSUE BE RAISED WITH CAPITALS.

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C O N F I D E N T I A L SECTION 02 OF 02 USUN 0019

2. FOLLOWING ARE CHANGES IN PROPOSAL AGREED UPN BY
CONTACT GROUP AD REFERENDUM:

-- PARA THREE : SENTENCE ONE : ADD "SOVEREIGN"
BETWEEN "INDEPENDENT" AND "NAMIBIA".

-- PARA FIVE: REPLACE FINAL SENTENCE WITH: "HE
WILL REPORT TO THE SECRETARY GENERAL OF THE UNITED
NATIONS, KEEPING HIM INFORMED AND MAKING SUCH RECOMMEN-
DATIONS AS HE CONSIDERS NECESSARY WITH RESPECT TO THE
DISCHARGE OF HIS RESPONSIBILITIES. THE SECRETARY GENERAL,
IN ACCORDANCE WITH THE MANDATE ENTRUSTED TO HIM
BY THE SECURITY COUNCIL, WILL KEEP THE COUNCIL INFORMED."

-- PARA SEVEN: REWRITE SECTION (A) SO THAT IT
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READS AS FOLLOWS: "PRIOR TO THE BEGINNING OF THE
ELECTORAL CAMPAIGN, THE ADMINISTRATION GENERAL WILL
REPEAL ALL DISCRIMINATORY OR RESTRICTIVE LAWS, REGU-
LATIONS, OR ADMINISTRATIVE DECISIONS WHICH MIGHT
ABRIDGE OR INHIBIT THAT OBJECTIVE."

-- PARA SEVEN: SECTION (B) : FIRST SENTENCE: INSTEAD
OF READING "ALL NAMIBIANS HELD BY THE SOUTH AFRICAN
AUTHORITIES AS POLITICAL PRISONERS OR POLITICAL DETAINEES
WILL BE RELEASED...", BEGINNING OF FIRST SENTENCE SHOULD
READ: "ALL NAMIBIAN POLITICAL PRISONERS OR POLITICAL
DETAINEES HELD BY THE SOUTH AFRICAN AUTHORITIES WILL BE
RELEASED...."

-- PARA EIGHT: SECTION(E): FIRST SENTENCE : INSERT
"INCLUDING MEMBERS OF SWAPO" AFTER THE WORD "TERRITORY".
IN THE ANNEX:

-- SECTION TWO (WITHIN ONE WEEK OF SECURITY COUNCIL
ACTION): UN: REPLACE "GA ACTION ON FINANCING" WITH
"PROVISION IS MADE FOR FINANCING".

-- SECTION SIX (WITHIN TWELVE WEEKS) : DELETE ENTIRE
SECTION. CHANGE NUMBERING OF LATER SECTIONS ACCORDINGLY.

-- NEWLY NUMBERED SECTION SIX (WITHIN SIXTEEN WEEKS):
CHANGE READING TO READ: "WITHIN TWELVE WEEKS". UNDER
UN: DELETE SENTENCE BEGINNING "MILITARY SECTION...."

-- NEWLY NUMBERED SECTION SEVEN (START OF SEVEN-
TEENTH WEEK): CHANGE HEADING TO READ: "START OF THIRTEENTH
WEEK".

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